

PLANNING AND ZONING COMMISSION MEETING CITY HALL, 385 SOUTH GOLIAD, ROCKWALL, TEXAS SEPTEMBER 14, 2021 IN THE CITY COUNCIL CHAMBERS AT 6:00 PM

NOTES ABOUT PUBLIC PARTICIPATION = RED

CALL TO ORDER

11.

 Chairman Chodun called the meeting to order at 6:00 PM. Commissioners present were Sedric Thomas, John Womble, Jean Conway, Derek Deckard and Vice-Chairman Jerry Welch. Absent from the meeting was Commissioner Mark Moeller. Staff members present were Planning and Zoning Director Ryan Miller, Planning and Zoning Manager David Gonzales, Planning and Zoning Coordinator Angelica Gamez, Planner Henry Lee, City Engineer Amy Williams and Civil Engineers Sarah Johnston and Jeremy White.

III. APPOINTMENTS

 Appointment with the Architectural Review Board (ARB) Chairman to receive the Architectural Review Board's recommendations and comments for items on the agenda requiring architectural review.

A representative from the Architectural Review Board gave a brief explanation concerning the agenda items that were discussed at the Architectural Review Board meeting.

IV. OPEN FORUM

This is a time for anyone to address the Planning and Zoning Commission on any topic that is not already listed on the agenda for a public hearing. Per the policies of the City of Rockwall, public comments are limited to three (3) minutes out of respect for the time of other citizens. On topics raised during the OPEN FORUM, please know that the Planning and Zoning Commission is not permitted to respond to your comments during the meeting per the Texas Open Meetings Act.

Chairman Chodun explained how open forum is conducted and asked if anyone wished to speak to come forward at this time.

Ron Mason 1402 Ridge Road Rockwall, TX 75087

Mr. Mason came forward and wished to speak in regards to item Z2021-033. Due to it being a public hearing item, Mr. Mason was asked to hold discussion.

Chairman Chodun asked if anyone else wished to speak to come forward at this time. There being no one coming forward, Chairman Chodun closed the open forum.

V. CONSENT AGENDA

These agenda items are administrative in nature or include cases that meet all of the technical requirements stipulated by the Unified Development Code (UDC) and Chapter 38, Subdivisions, of the Municipal Code of Ordinances, and do not involve discretionary approvals.

2. Approval of Minutes for the August 31, 2021 Planning and Zoning Commission meetings.

Commissioner Conway made a motion to approve the consent agenda. Commissioner Thomas seconded the motion which passed by a vote of 6-0 with Commissioner Moeller absent.

VI. PUBLIC HEARING ITEMS

This is a time for anyone to speak concerning their issues with a public hearing case. If you would like to speak regarding an item listed in this section, please submit a <u>Request to Address the Planning and Zoning Commission</u> (i.e. the yellow forms available at the podium or from staff). The Planning and Zoning Commission Chairman will call upon you to come forward at the proper time or will ask if anyone in the audience would like to speak. Please limit all comments to three (3) minutes out of respect for the time of other citizens.

3. Z2021-032 (HENRY LEE)

Hold a public hearing to discuss and consider a request by Sam Moore of Main & Main on behalf of Jason Claunch of 7.1 Ridge LLC for the approval of a <u>Specific Use Permit (SUP)</u> for Restaurant with Less Than 2,000 SF with a Drive-Through or Drive-In for the purpose of constructing a restaurant (i.e. <u>Dutch Bros. Coffee</u>) on a 0.57-acre portion of a larger 8.583-acre parcel of land identified as Lot 1, Block A, Sky Ridge Addition, City of Rockwall, Rockwall County, Texas, zoned Commercial (C) District, situated within Scenic Overlay (SOV) District, generally located southeast of the intersection of Ridge Road [FM-740] and W. Yellow Jacket Lane, and take any action necessary.

Planner Henry Lee provided a brief summary in regards to the request. The applicant is requesting a Specific Use Permit for a restaurant less than 2,000 SF with a Drive Through. The applicant is stating that there will be no point of order for this business, rather employees will be taking orders off tablets in the drive through line. The stacking plan shows a capacity for approximately 20 vehicles. The applicant has also indicated that the bail out lane is designed to allow smaller orders to be processed quickly while allowing larger orders to utilize the drive

through window. The request does appear to conform to the requirements within the Unified Development Code (UDC). However, staff incorporated an additional operation condition into the ordinance that mature landscaping and trees be planted along the entire length of the proposed drive to provide headlight screening from Ridge Road and the adjacent properties. Staff made a recommendation that the drive-through and the pick-up window be behind the building but the applicant chose not to do this because of their business model and site constraints. Staff is also obligated to point out that the proposed building elevations submitted in this application don't meet the Scenic Overlay requirements. This is a discretionary decision for City Council pending a recommendation from the Planning and Zoning Commission. On August 20, 2021, staff mailed out 46 notices to property owners and occupants within 500-feet of the subject property. Staff also notified all HOA's within 1500-feet of the subject property. There have not been any notices returned in regards to this case.

Commissioner Deckard asked about the recommendation made to move the drive through to the back of the building. Vice-Chairman Welch asked if there were any renderings that would show what would be seen from Ridge Road.

Chairman Chodun asked the applicant to come forward.

Sam Moore 2505 Penshurst Court Celina, TX 75009

Mr. Moore came forward and provided additional details in regards to the request. He also gave further explanation as to why they were not able to orient the drive through away from the road.

Commissioner Deckard asked if the building could be flipped.

Commissioner Conway asked if the pickup lane start at the back of the building and configure the building differently.

Chairman Chodun opened the public hearing and asked anyone who wished to speak to come forward at this time. There being no one indicating such, Chairman Chodun closed the public hearing and brought the item back to the Commission for discussion or action.

Commissioner Womble asked if there was an option to table without denying the item.

Commissioner Thomas made a motion to table item Z2021-032 until the September 28, 2021 meeting. Commissioner Conway seconded the motion which passed by a vote of 6-0.

4. Z2021-033 (DAVID GONZALES)

Hold a public hearing to discuss and consider a request by Robert Weinstein of WB Companies on behalf of Richard Chandler of HFS Management, Inc. for the approval of a Zoning Change amending Planned Development District 4 (PD-4) [Ordinance No. 01-26] to allow a Mixed-Use Development (i.e. Apartments, Retail/Restaurant, and Office land uses) on a 12.1148-acre tract of land identified as Tract 2 of the D. Atkins Survey, Abstract No. 1, City of Rockwall, Rockwall County, Texas, zoned Planned Development District 4 (PD-4) for General Retail (GR) District land uses, situated within the Scenic Overlay (SOV) District, generally located in between Lakedale Drive and Becky Lane on the eastside of Ridge Road [FM-740], and take any action necessary.

Planning and Zoning Manager David Gonzales provided a summary in regards to the request. The applicant is requesting to amend the Planned Development District 4 (PD-4) to allow for mixed-use development with multi-family units with retail office space and to allow for two (2) restaurants as well to be located on the upper level of the facility. The concept plan shows it will be developed in two (2) phases and will incorporate 600 multi-family dwelling units. It should be noted that the dwelling units would translate to a density of 49.52 dwelling units per acre. The proposed amendment to Planned Development District 4 (PD-4) will be subject to the land uses, and density and dimensional requirements stipulated for properties within the General Retail (GR) District with some specific restrictions to the land uses. Staff should note that the proposed Planned Development District deviates from the requirements of the Unified Development Code (UDC) in three (3) different areas such as the density, parking requirements, and maximum building height. The approval of the applicant's request would amend Planned Development District 4 (PD-4) and would effectively waive these requirements. Based on the applicant's failure to conform with the Future Land Use Map and the Housing policies contained within the Comprehensive Plan, staff is required to point out that this request does not conform to the OURHometown Vision 2040 Comprehensive Plan. With this being said, zoning is discretionary decision for the City Council pending a recommendation from the Planning and Zoning Commission. Should the City Council choose to approve the applicant's request, staff has incorporated a condition of approval that would change the Future Land Use Map designation for the subject property from a Commercial/Retail designation to a Mixed-Use designation. On August 26, 2021, staff mailed 80 notices to property owners and occupants within 500-feet of the subject property as well as notified all HOAs within 1500-feet of the property. Staff has since received the following: 10 notices opposed to the request and 1 email that was in favor of the request. Mr. Gonzales then advised the Commission that the applicant and staff were present and available for questions.

Chairman Chodun asked City Engineer Amy Williams if there were any infrastructure issues with the project. She indicated that an infrastructure study was turned in but they have not gotten anything back yet to determine what the infrastructure would be on this. The TIA was submitted as well without any fees so that has not started review.

Chairman Chodun asked the applicant to come forward.

Robert Weinstein 495 Broadway New York, NY 10012

Mr. Weinstein came forward and provided additional details in regards to the request as well as a PowerPoint presentation. Commissioner Deckard asked what the expected price point was for a one (1) bedroom.

Chairman Chodun opened the public hearing and asked anyone who wished to speak to come forward at this time.

Steve Curtis 2130 FM 1141 Rockwall, TX 75087

Mr. Curtis came forward and expressed his opposition to the request.

Harold Snyder 1519 Murphy Drive Rockwall, TX 75087

Mr. Snyder came forward and read a letter from the Waterstone Homeowners Association in opposition to the request.

Ron Mason 1402 Ridge Road Rockwall, TX 75087

Mr. Mason came forward and expressed his opposition to the request.

Chairman Chodun asked if anyone else wished to speak to come forward at this time; there being no one indicating such, Chairman Chodun closed the public hearing and brought the item back to the Commission for discussion or action.

Chairman Chodun asked the applicant to come forward to respond to the publics concerns or comments.

Commissioner Deckard expressed his opposition to this item. Chairman Chodun expressed his being in favor of the request.

Chairman Chodun made a motion to approve item Z2021-033 with staff recommendations. Commissioner Womble seconded but that motion to approve failed by a vote of 3-3 with Commissioners Deckard, Thomas, and Welch dissenting.

Chairman Chodun advised that the case will go before the City Council on September 20, 2021.

5. **Z2021-034** (DAVID GONZALES)

Hold a public hearing to discuss and consider a request by Maxwell Fisher of Masterplan on behalf of Saro Partners, LLC for the approval of a <u>Zoning Change</u> from an Agricultural (AG) District to a Light Industrial (LI) District for a 5.07-acre tract of land identified as Tract 2-06 of the D. Harr Survey, Abstract No. 102, City of Rockwall, Rockwall County, Texas, zoned Agricultural (AG) District, situated within the SH-205 By-Pass Overlay (SH-205 BY-OV) District, located at the southeast corner of the intersection of John King Boulevard and Airport Road, and take any action necessary.

Director of Planning and Zoning Ryan Miller advised that the Commission to table item Z2021-034 until the October 12, 2021 meeting in order to allow City Staff time to notify and solicit comments from the FAA concerning the proposed concept plan. He added that the Commission would be required to take a motion to table the item.

Commissioner Deckard made a motion to table item Z2021-034. Commissioner Womble seconded the motion which passed by a vote of 6-0.

6. **Z2021-035** (DAVID GONZALES)

Hold a public hearing to discuss and consider a request by Robert LaCroix and Brian Berry of BNSBS, L. P. on behalf of Bradley Gideon for the approval of a Zoning Change from an Agricultural (AG) District to a Neighborhood Services (NS) District for a 2.751-acre identified as Tract 1-04 of the S. R. Barnes Survey, Abstract No. 13, City of Rockwall, Rockwall County, Texas, zoned Agricultural (AG) District, situated within the SH-205 By-Pass Overlay (SH-205 BY-OV) District, located at the southeast corner of the intersection of John King Boulevard and Quail Run Road, and take any action necessary.

Planning and Zoning Manager David Gonzales provided a brief summary in regards to the request. The applicant is requesting to change the zoning from Agricultural (AG) District to Neighborhood Services (NS) District in order to construct a 16,000 SF single-story office retail building. The Neighborhood Services (NS) District requires an SUP for anything that is constructed over 5,000 SF. Based on the concept plan submitted by the applicants, a Specific Use Permit (SUP) would be required if the zoning change was approved. The applicants' request does make a compelling argument to change the Future Land Use Map based on the definition of the Commercial/Retail land use; however, the concept plan provided by the applicants appears to propose a more intense development than what the goals and policies of the Comprehensive Plan call for when being located adjacent to existing residential developments. Based on this staff is of the opinion that the applicants' request does not meet the Comprehensive Plan, but this request does remain a discretionary decision for the City Council pending a recommendation from the Planning and Zoning Commission. On August 26, 2021, staff mailed 32 notices to property owners and occupants within 500-feet of the subject property. Staff also notified all HOA's within 1500-feet of the property. Since this report was drafted, staff has received four (4) emails in opposition to the request as well as four (4) notices in opposition to the request.

Commissioner Conway added that it was an odd piece of property for it to continue to be residential.

Commissioner Thomas asked if there was already a similar space that was zoned this way near 552 and John King.

Commissioner Womble stated that he could not see putting houses there.

Chairman Chodun asked the applicant to come forward.

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Robert LaCroix 4517 Scenic Drive Rowlett, TX 75088

Mr. LaCroix came forward and provided additional details as well as a PowerPoint presentation in regards to the request.

Commissioner Thomas asked what type of service would take place there.

Brian Berry 2 Essex Court Heath, TX 75032

Mr. Barry came forward and provided additional details in regards to the request.

Commissioner Conway asked if the applicant was meaning to get together with the surrounding neighbors to gather input from them about the project.

Commissioner Thomas asked what the vision was for the development.

Chairman Chodun opened the public hearing and asked anyone who wished to speak to come forward at this time.

Terry Clark 1183 Cold Harbor Lane Dallas, TX 75244

Mrs. Clark came forward and expressed that she was here on behalf of the homeowners of Pacesetter Homes. She added that she was here to express opposition to the request on their behalf.

Gerald Curtis 1302 Middleton Rockwall, TX 75087

Mr. Curtis came forward and expressed his opposition to the request.

Steven Petty 448 Fremont Drive Rockwall, TX 75087

Mr. Petty came forward and expressed his opposition to the request.

Tiffany Wolfgram 1313 Kirkwood Rockwall, TX 75087

Mrs. Wolfgram came forward and expressed her opposition to the request.

Karen Stock 124 Baldwin Drive Fate, TX 75189

Mrs. Stock came forward and expressed her opposition to the request.

Jim Turner 1691 E. Old Quail Run Road Rockwall, TX 75087

Mr. Turner came forward and provided a PowerPoint presentation to express his opposition to the request.

Nick Grant 1569 E. Old Quail Run Road Rockwall, TX 75087

Mr. Grant came forward and expressed his opposition to the request.

Mike Larrivierre 1425 E. Old Quail Run Road Rockwall, TX 75087

Mr. Larrivierre came forward and expressed his opposition to the request. Steve Curtis

2130 FM 1141 Rockwall, TX 75087

Mr. Curtis came forward and expressed his opposition to the request.

Chairman Chodun asked if anyone else wished to speak to come forward at this time; there being no one indicating such, Chairman Chodun closed the public hearing and brought the item back to the Commission for discussion or action.

Chairman Chodun asked the applicant to come forward and address the comments made by the public.

Mr. Barry came forward and provided feedback in regards to public's concerns.

After some discussion between the Commission, Chairman Chodun made a motion to deny item Z2021-035 with staff recommendations. Commissioner Womble seconded that motion to deny which passed by a vote of 5-1 with Commissioner Welch dissenting.

Chairman Chodun advised that the case will go before the City Council on September 20, 2021.

7. **Z2021-036** (HENRY LEE)

Hold a public hearing to discuss and consider a request by Adam Shiffer of the Skorburg Company on behalf of Gordon C. Fogg for the approval of a <u>Zoning Change</u> to amend Planned Development District 91 (PD-91) [Ordinance No. 21-36] to incorporate a 20.00-acre tract of land identified as Tracts 22-04 & 22-05 of the W. M. Dalton Survey, Abstract No. 72, City of Rockwall, Rockwall County, Texas, zoned Agricultural (AG) District, addressed as 505 Clem Road, and take any action necessary.

Director of Planning and Zoning Director Ryan Miller advised the Commission to table item Z2021-035 to the September 28, 2021 meeting due to finding an error in the notifications that were sent out. While meeting the state requirements, Staff would not be in compliance with the Unified Development Code (UDC) requirements. He added that the Commission would be required to take a motion to table the item.

Commissioner Womble made a motion to table item Z2021-036. Commissioner Conway seconded the motion which passed by a vote of 6-0.

Chairman Chodun advised that the case will go before the City Council on September 20, 2021.

8. Z2021-037 (HENRY LEE)

Hold a public hearing to discuss and consider a request by James Best for the approval of a <u>Specific Use Permit (SUP)</u> for an accessory building on a 2.60-acre parcel of land identified as Lot 1, Block A, Best Estate Addition, City of Rockwall, Rockwall County, Texas, zoned Single-Family 16 (SF-16) District, addressed as 54 Shadydale Lane, and take any action necessary.

Planner Henry Lee provided a brief summary in regards to the request. The applicant is requesting an SUP for an accessory building that exceeds the maximum square footage permitted. The request is to permit a 12' x 16' accessory building and would be a Tuff Shed Premier Pro Tall Ranch. This does meet all of the density and dimensional requirements but does exceed that maximum permissible size by 48 square feet. The approval of the SUP is a discretionary decision for the City Council pending a recommendation from the Planning and Zoning Commission. On August 26, 2021, staff mailed out 83 notices to property owners and occupants within 500-feet of the subject property. Staff also notified all HOAs within 1500-feet of the subject property. Staff has since received two (2) notices in favor of the request and one (1) in opposition.

Chairman Chodun asked if you would be able to see the shed from Ridge Road.

Chairman Chodun asked the applicant to come forward.

Andrew Thomas 346 Ridge Point Drive Heath, TX 75032

Mr. Thomas came forward and provided additional details in regards to the request.

Chairman Chodun asked if anyone wished to speak to come forward at this time; there being no one indicating such, Chairman Chodun closed the public hearing and brought the item back to the Commission for discussion or action.

Commissioner Thomas made a motion to approve item Z2021-037 with staff recommendations. Commissioner Deckard seconded the motion which passed by a vote of 6-0.

Chairman Chodun advised that the case will go before the City Council on September 20, 2021.

VII. ACTION ITEMS

These items are not advertised public hearings and deal with discretionary approvals for the Planning and Zoning Commission related to variances and special exceptions to the technical requirements of the Unified Development Code (UDC) or Chapter 38, Subdivisions, of the Municipal Code of Ordinances.

9. SP2021-024 (DAVID GONZALES)

 Discuss and consider a request by Dan Gallagher, PE of Kimley-Horn and Associates, Inc. on behalf of L. R. Tipton of the Hitt Family, LP for the approval of a <u>Site Plan</u> for a <u>warehouse/distribution center facility</u> on a 43.237-acre tract of land identified as Tract 11 of the J. Lockhart Survey, Abstract No. 134, City of Rockwall, Rockwall County, Texas, zoned Agricultural (AG) District, situated within the FM-549 Overlay (FM-549 OV) District, located east of the intersection of Corporate Crossing [FM-549] and Capital Boulevard, and take any action necessary.

Planning and Zoning Manager David Gonzales provided a brief summary in regards to the request. Earlier this year, the Commission had approved a request for a zoning change from an Agricultural (AG) District to a Light Industrial (LI) District on the property. The applicants are now here requesting a site plan for a 301,000 square foot warehouse/facility. The site plan that was submitted to Staff generally conforms to the technical requirements for a property that's located within the Unified Development Code and also to be located within the FM549 Overlay District. The applicant is requesting three (3) variances and exceptions for screening. There is some floodplain here which provides some natural screening for the applicant. The applicant did work on providing additional screening for outside storage of the trucking area as well as providing additional trees for buffering. The Architectural Review Board did review this site plan with the variances and they are forwarding a recommendation of approval. Mr. Gonzales then advised the Commission that the applicants and Staff were present and available for questions.

Chairman Chodun asked the applicant to come forward.

Steve (Stream Realty Partners) 2001 Ross Avenue, Suite 400 Dallas, TX 75201

The applicant came forward and provided additional details in regards to the request.

Commissioner Conway made a motion to approve item SP2021-024. Commissioner Thomas seconded the motion which passed by a vote of 6-0.

VIII. DISCUSSION ITEMS

These items are for discussion between staff and the Planning and Zoning Commission and relate to administrative information and/or cases that will come forward for action or public hearing at a future Planning and Zoning Commission meeting. Public comment on these cases can take place when these items are considered for action by the Planning and Zoning Commission.

10. Director's Report of post City Council meeting outcomes for development cases (RYAN MILLER).

- P2021-045: Replat for Lot 8, Block 1, Meadowcreek Business Center, Phase 2 Addition [APPROVED]
- MIS2021-011: Alternative Tree Mitigation Settlement Agreement for the REDC [APPROVED]
- Z2021-028: Text Amendment to Article 11, Development Applications and Review Procedures, of the UDC [APPROVED;
 READING]
- Z2021-029: SUP for a Residential Infill at 104 Reliance Court [APPROVED; 2ND READING]
- Z2021-030: SUP for a Residential Infill at 118 Mischief Lane [APPROVED; 2ND READING]
- Z2021-031: Zoning Change AG to SF-1 for 2075 Airport Road [APPROVED; 2ND READING]

Director of Planning and Zoning Ryan Miller provided a brief update about the outcome of the above referenced cases at the City Council meeting.

IX. ADJOURNMENT

Chairman Chodun adjourned the meeting at 8:53 P.M.

PASSED AND APPROVED BY THE PLANNING & ZONING COMMISSION OF THE CITY OF ROCKWALL, Texas, this 28 day of September

Frie Chodun, Chairman

__, 2021.

Attest:

Angelica Gamez, Planning and Zoning Coordinator